

A1 in Northumberland: Morpeth to Ellingham

Scheme Number: TR010059

Statement of Commonality for Statements of Common Ground

Rule 8(1)(c)

Planning Act 2008

Infrastructure Planning (Examination Procedure) Rules 2010

Infrastructure Planning

Planning Act 2008

**The Infrastructure Planning
(Examination Procedure) Rules
2010**

**The A1 in Northumberland: Morpeth to
Ellingham
Development Consent Order 20[xx]**

**Statement of Commonality for Statements of
Common Ground**

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1 INTRODUCTION

1.1 PURPOSE OF THIS DOCUMENT

- 1.1.1. This Statement of Commonality for Statements of Common Ground (this “Statement”) relates to an application made by Highways England (the “Applicant”) on 7 July 2020 to the Secretary of State for Transport via the Planning Inspectorate (the “Inspectorate”) under section 37 of the Planning Act 2008 (the “2008 Act”) for a Development Consent Order (DCO). If made, the DCO would grant consent for A1 in Northumberland, Morpeth to Ellingham (the “Scheme”). The application was accepted for examination by the Inspectorate on 4 August 2020.
- 1.1.2. The Scheme is formed of two parts as follows: A1 Morpeth to Felton (Part A) and A1 Alnwick to Ellingham (Part B). A detailed description of the Scheme can be found in Chapter 2: The Scheme of the Environmental Statement (ES) [APP-037].
- 1.1.3. This Statement has been prepared to provide the Examining Authority (ExA) with the current position on Statements of Common Ground (SoCG) between the Applicant and prescribed consultees, statutory undertakers and interested parties (“other parties”) in relation to the Scheme.
- 1.1.4. This Statement sets out the position on the commonality on specific SoCGs at Deadline 3.

2 STRUCTURE OF STATEMENTS OF COMMON GROUND

- 2.1.1. To ensure consistency in the approach taken to documenting matters agreed, matters subject to further negotiation or matters not agreed, each of the SoCG adopted a standard format in order to provide clarity to other parties and ultimately the ExA.
- 2.1.2. Each SoCG has the following structure:
- a. Section 1: introduces the SoCG and a description of its purpose;
 - b. Section 2: states the engagement that has occurred between the Applicant and other Party; and
 - c. Section 3: sets out any issues that have arisen, reporting on the status of each issue, i.e. whether it is agreed, still under discussion or not agreed, and any remaining actions.

3 LIST OF STATEMENTS OF COMMON GROUND

- 3.1.1. The Applicant has prepared SoCGs with a number of other parties that it considers beneficial to do so with during the preparation of the DCO application. These comprised:
- a. Northumberland County Council (as the local authority for the area in which the Scheme is located);
 - b. Historic England;
 - c. The Environment Agency; and
 - d. Natural England.
- 3.1.2. In the Rule 6 letter dated 19th November 2020, the ExA requested that the Applicant enter into SoCG with the following bodies in relation to the effect of the Scheme on trees and woodlands, including ancient woodland, and the proposed mitigation measures in respect of trees and woodlands:
- a. Forestry Commission; and
 - b. The Woodland Trust.
- 3.1.3. The Woodland Trust confirmed by an email dated 12/01/20 that: *“the Trust is unable to participate in any Statement of Common Ground agreements for road schemes. As we are currently considering both our internal and external position on involvement with transport schemes, we have put in place a moratorium on partaking in any such agreements.”* As such, the Applicant not has progressed a draft SoCG with the Woodland Trust. Discussions with the Woodland Trust are however still ongoing.
- 3.1.4. The ExA also requested that the applicant enter into SoCGs with affected statutory undertakers, in relation to protective provisions.
- 3.1.5. The affected statutory undertakers are set out in Appendices CA.2 [REP1-038] and CA.3 [REP1-039] of the Applicant’s Response to ExA’s First Written Questions [REP1-032], submitted at Deadline 1. These appendices identify the extent to which each statutory undertaker would be affected, whether a relevant representation has been submitted and the extent of discussions (if any) with the Applicant as to protective provisions.
- 3.1.6. The Applicant has reviewed the statutory undertakers listed in appendices CA.2 [REP1-038] and CA.3 [REP1-039] to identify those statutory undertakers which have submitted a relevant representation or otherwise requested that the Applicant engage in discussions in relation to protective provisions. Through this process, the Applicant identified the below affected statutory undertakers. Draft SoCGs have been prepared for each of these statutory undertakers:
- a. National Grid Gas;
 - b. Northumbrian Water;
 - c. Northern Powergrid; and
 - d. Northern Gas Networks.

3.1.7. There are no other statutory undertakers that have submitted relevant representations or otherwise requested that the Applicant engage in discussions in relation to protective provisions. As such it is not proposed at this stage to enter into any further SoCGs with additional statutory undertakers.

3.1.8. The parties which the Applicant has prepared SoCG with are listed in Table 3.1 below.

Table 3-1 - List of SoCGs

Stakeholder
Local Authorities
Northumberland County Council
Prescribed Consultees
Historic England
Environment Agency
Natural England
Forestry Commission
Statutory Undertakers
National Grid Gas
Northumbrian Water
Northern Powergrid
Northern Gas Networks

3.1.9. Further detail about the current position of each SoCG can be found at Chapter 4, Table 4.1 of this Statement.

4 SUMMARY OF CURRENT POSITION

- 4.1.1. This section provides the position of each SoCG as at February 2021. As final versions of the SoCGs are agreed as the DCO Examination progresses, they will be submitted alongside this Statement.
- 4.1.2. Table 4.1 below provides a high level position and where necessary includes further detail to aid understanding of the ExA. The high level positions used in the table are:
- a.** Final Signed SoCG all matters agreed – The final SoCG has been signed by both parties and all matters are agreed.
 - b.** Final Signed SoCG with matters outstanding – The final SoCG has been signed by both parties, and there remain matters outstanding that the Applicant and the other party agree will not be resolved during the Examination.
 - c.** SoCG in draft – The SoCG has been drafted by the Applicant, it has been shared with the other party and comments have been provided. Discussion is ongoing to reach a 'Final Signed SoCG all matters agreed' or 'Final Signed SoCG with matters outstanding'.

Table 4-1 - SoCGs High Level Position

Doc Ref	Party	Position Deadline 1	Position Deadline 2	Position Deadline 3	Position Deadline 4	Position Deadline 5	Position Deadline 6	Position Deadline 7	Position Deadline 8	Position Deadline 9	Position Deadline 10	Position Deadline 11
Local Authority												
7.6A	Northumberland County Council	Draft SoCG submitted at Deadline 1.	Updated SoCG not submitted at Deadline 2.	Updated draft SoCG submitted at Deadline 3.								
Prescribed Consultees												
7.6B	Natural England	SoCG in draft and submitted at Deadline 1.	Updated SoCG not submitted at Deadline 2.	Updated draft SoCG submitted at Deadline 3.								
7.6C	Environment Agency (EA)	SoCG under preparation, to be submitted in draft at Deadline 2.	Draft SoCG submitted at Deadline 2.	The Applicant emailed the EA on 19 January 2021, 11 December 2020, and 13 October 2020 to arrange a meeting to discuss the draft SoCG. However, a response from the EA has not yet been received and, therefore, it has not been possible to arrange a meeting prior to Deadline 3. Revised SoCG therefore not submitted, and the Applicant intends to submit a revised version at Deadline 4.								
7.6D	Historic England	SoCG in draft and submitted at Deadline 1.	Updated SoCG not submitted at Deadline 2.	Updated draft SoCG submitted at Deadline 3.								

Doc Ref	Party	Position Deadline 1	Position Deadline 2	Position Deadline 3	Position Deadline 4	Position Deadline 5	Position Deadline 6	Position Deadline 7	Position Deadline 8	Position Deadline 9	Position Deadline 10	Position Deadline 11
7.6E	Forestry Commission	SoCG in draft and submitted at Deadline 1.	Updated SoCG not submitted at Deadline 2.	Updated draft SoCG submitted at Deadline 3.								
7.6F	National Grid Gas	SoCG under preparation, to be submitted in draft at Deadline 2.	SoCG in draft and submitted at Deadline 2.	Not submitted at Deadline 3.								
7.6G	Northern Powergrid	SoCG under preparation, to be submitted in draft at Deadline 2.	SoCG in draft and submitted at Deadline 2.	Not submitted at Deadline 3.								
7.6H	Northern Gas Networks	SoCG under preparation, to be submitted in draft at Deadline 2.	SoCG in draft and submitted at Deadline 2.	Not submitted at Deadline 3.								
7.6I	Northumbrian Water	SoCG under preparation, to be submitted in draft at Deadline 2.	SoCG in draft and submitted at Deadline 2.	Not submitted at Deadline 3.								

5 CURRENT POSITION

- 5.1.1. This section of the Statement provides a summary of principal issues covered in the SoCG and demonstrates where there is commonality in the topics or matters.
- 5.1.2. The table is presented in such a way to show topics covered within the various SoCG and how these are relevant to each other party and a position for each topic as follows:

	Matter agreed
	Matter subject to further discussion
	Matter not agreed

- 5.1.3. Where a matter is not relevant to the other party, it is not included within the SoCG and therefore not covered in Table 5.1 and shown as a blank.
- 5.1.4. Updated versions of the SoCGs with Northumberland County Council; Natural England, Historic England and the Forestry Commission are submitted at Deadline 3.
- 5.1.5. The Applicant emailed the EA on **19 January 2021, 11 December 2020, and 13 October 2020** to arrange a meeting to discuss the draft SoCG. However, a response has not yet been received from the EA and it has not, therefore, been possible to arrange a meeting with the EA prior to Deadline 3. The Applicant will continue its attempts to contact the EA to arrange a meeting, with a view to progressing the SoCG by Deadline 4.

Table 5-1 - Table of Commonality at Deadline 3

SoCG Ref	Party	Topics																
		Development Consent Order	Environmental Impact Assessment	Air Quality and emissions	Biodiversity, ecology and nature conservation	Economic and social effects	Historic Environment	Landscape and visual effects	Noise and vibration	Traffic and transportation	Green Belt Considerations	Outline Construction Environmental Management Plan	Water Environment Effects	Water Framework Directive compliance	Drainage and Flooding	Environmental permits	Effects on heritage assets	License applications
7.6A	Northumberland County Council																	
7.6B	Natural England																	
7.6C	Environment Agency																	
7.6D	Historic England																	
7.6E	Forestry Commission																	
7.6F	National Grid Gas																	
7.6G	Northern Powergrid																	
7.6H	Northern Gas Networks																	
7.6I	Northumbrian Water																	

6 POSITION AT DEADLINE 3

- 6.1.1. This section provides a summary of the current position at Deadline 3 between the Applicant and each party. This section provides the ExA with a summary. The individual SoCGs should be referred to for the full detail on specific matters.

NORTHUMBERLAND COUNTY COUNCIL

- 6.1.2. The position of Northumberland County Council at Deadline 3 is currently Under Discussion.
- 6.1.3. A number of meetings have been held and there is a broad measure of agreement that the Scheme is supported in planning policy and that, subject to an assessment of the impacts of the Scheme on the environment, the application should be approved.
- 6.1.4. Good progress is being made in a number of areas including over the landscape impacts of the Scheme and the impacts of the Scheme on heritage and the historic environment. The social, economic and planning policy support for the Scheme is also under discussion, with a large amount of common ground, and there is also a degree of agreement over the impacts of the Scheme on noise.
- 6.1.5. A dialogue will continue over the remaining issues identified in the Rule 6 letter dated 19th November 2020.

HISTORIC ENGLAND

- 6.1.6. Discussions are underway with Historic England over the impacts of the Scheme on identified heritage assets. For Part A there is one Scheduled Monument (Felton Old Bridge, also Grade II* Listed Buildings), one Grade I (Church of St. Michael's and all Angels) and two Grade II* Listed Buildings (Greenhouse and Bockenfield Farmhouse) within 1km of the Scheme identified for assessment. For Part B, there are seven Scheduled Monuments, one Grade I Listed Building (Heiferlaw Tower), one Grade II* Listed Building (Charlton Hall) and one Grade I Registered Park and Garden (Alnwick Castle) in Part B Main Scheme Study Area. There is one Grade II* Listed Building (Greenhouse) in the Main Compound Study Area.
- 6.1.7. There is an initial agreement that the assessments appropriately consider relevant legislation and policy and that the scope and methodology adopted for the baseline cultural heritage assessment of the potential impacts is appropriate and follows standards and guidance.
- 6.1.8. There are no principal matters outstanding between Historic England and the Applicant. The matters remaining subject to further discussion relate primarily to consultation on the Outline CEMP [APP-7.3].

ENVIRONMENT AGENCY

- 6.1.9. The position of the Environment Agency at Deadline 3 is currently Under Discussion. As set out above, the applicant will continue to try to arrange a meeting with the EA to progress the SoCG.

NATURAL ENGLAND

6.1.10. The position of the Natural England at Deadline 3 is currently Under Discussion.

FORESTRY COMMISSION

6.1.11. The position of the Forestry Commission at Deadline 3 is currently Under Discussion and it is anticipated that an updated version of the SoCG will be submitted at Deadline 4.

NATIONAL GRID GAS

6.1.12. An updated version of the SoCG with National Grid Gas will be submitted at Deadline 4. Work on this SoCG is ongoing.

NORTHUMBRIAN WATER

6.1.13. An updated version of the SoCG with Northumbrian Water will be submitted at Deadline 4. Work on this SoCG is ongoing.

NORTHERN POWERGRID

6.1.14. An updated version of the SoCG with Northern Powergrid will be submitted at Deadline 4. Work on this SoCG is ongoing. 3

NORTHERN GAS NETWORKS

6.1.15. An updated version of the SoCG with Northern Gas Networks will be submitted at Deadline 4. Work on this SoCG is ongoing.

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